



May 05, 2022

Presented by: Florida Housing Coalition

Tamara West, Elissa Plancher, and Aida Andujar Technical Advisors

AFFORDABLE HOUSING CATALYST PROGRAM

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Catalyst Training Schedule



Hotline: 1-800-677-4548

www.flhousing.org



Webinar Logistics

- Participants are muted
- Enter your questions in the box in your webinar panel
- This webinar is being recorded and will be available at <u>www.flhousing.org</u>
- A survey will immediately follow the webinar;
 please complete it!





Conference Registration Now Open https://fhc.wildapricot.org/event-4693298

ANNUAL STATEWIDE HOME MATTERS CONFERENCE AUGUST 29-31 IN-PERSON AT THE ROSEN CENTRE, ORLANDO FL

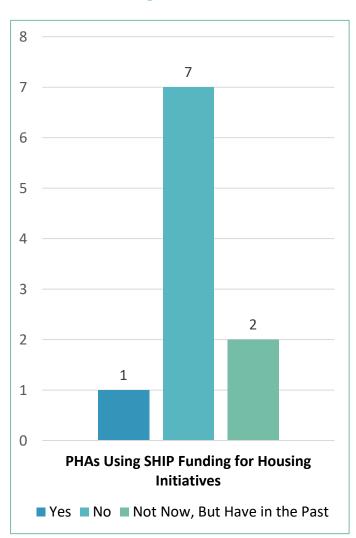


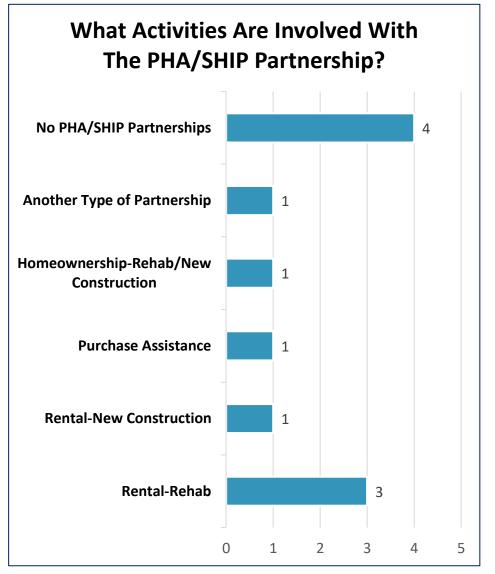
Webinar Agenda

- Survey Results
- ➤ The Importance of PHAs in the Affordable Housing Realm
- The Landscape of Florida's PHAs
- Preserving a PHA's Affordable Units
 - Corry Brown, Volusia County Community Assistance
 - Benjamin Stephenson, Lakeland Housing Authority
- Using SHIP Funds for Rehabilitation Activities
- Using Federal Funds for Rehabilitation Activities



Survey Results





THE FLORIDA HOUSING COALITION



The Importance of Public Housing Authorities (PHA) in the Affordable Housing Realm



The Importance of PHAs in the Affordable Housing Realm

- Public Housing
 - Oldest and largest housing subsidy program nationally
 - 1.7 million residents
 - 94% Occupancy Rate
 - \$8.2 billion appropriated
 - Capital Fund + Operating Fund
- Housing Choice Voucher (HCV) Program (aka Section 8)
 - 2.3 million current units leased
 - 87% lease up rate
 - \$22.73 billion 2021 YTD HAP Expenditures





The Importance of PHAs in the Affordable Housing Realm

- Who is being served in this federally subsidized programs?
 - Persons at or below 80% AMI
 - Family (HUD Definition)
 - Persons with Disabilities
 - Elderly Persons
 - Displaced Persons



HCV Eligibility & Targeting

- Income Limits
 - PHA adopts income limits at 50% AMI and the exceptions at 80% AMI (refer to PHA's Administrative Plan)
- Targeting
 - Not less than 75 percent of the families admitted to a PHA's HCV program during the PHA fiscal year from the PHA waiting list shall be extremely low-income families.
 - Adjustments to lower percentage based on HUD approved factors
- Preferences
 - PHA can adopt local preferences
 - PHA must define and establish policies



Special Purpose Vouchers

- Considered part of the HCV portfolio
 - Administered the same way
- PHAs have the option to apply
- Each SPV project has different:
 - Target populations
 - Eligibility criteria
 - Policies



Special Purpose Vouchers

HUD-Veteran Affairs Supportive Housing (HUD-VASH)

Family Unification Program (FUP)

Mobility Demonstration

Foster Youth to Independence (FYI)

Non-Elderly Disabled (NED)

Tenant
Protection
Voucher (TPV)

Emergency
Housing
Vouchers (EHV)

THE FLORIDA HOUSING COALITION





Source: <a href="https://www.jacksonville.com/story/special/special-sections/2019/05/01/cancels-contract-with-jacksonville-apartment-complex-after-inspections-reveal-bad-living-conditions/5288190007/. Roosevelt Gardens. Photo Credit: Florida Times Union/Jon M. Fletcher.

Project Based

24 CFR § 200.853 – Applicability (Subpart P - Physical Condition of Multifamily Properties)

(1) All Section 8 project-based assistance. "Project-based assistance" means Section 8 assistance that is attached to the structure (see 24 CFR 982.1(b)(1) regarding the distinction between "project-based" and "tenant-based" assistance);



Repositioning of Public Housing (PH)

- Rental Assistance Demonstration (RAD)
- Demolishing or Disposing of Public Housing
- Voluntary Conversion of PH to Vouchers



Source: Victory Homes, Miami Dade County Housing Agency https://www.miamidade.gov/housing/property_profiles/virtual-tours/victory-homes/vict.html



Source: Jordan Park, St. Petersburg Housing Authority https://www.wfla.com/news/local-news/jordan-park-historic-st-pete-public-housing-project-93m-redevelopment-approved/





Rental Assistance Demonstration (RAD)

Tool to preserve and improve PH properties, addresses \$26B backlog of deferred maintenance.

Provides owners with the option to enter into long-term contracts to facilitate financing improvements.

Leverages public and private debt and equity in order to reinvest in the PH stock.

Residents have the right of return, no re-screening, and requires notification and relocation rights. Basic rights of PH are maintained.

Rules are clear requiring on-going ownership by a public or nonprofit entity. Maintains on-going public stewardship.

Cost effective by relying on existing PH and Section 8 during conversion.



Real Estate Assessment Center (**REAC**)

- "Centralized and standardized way to evaluate the physical and financial condition of the HUD assisted and insured housing stock."
 - PHA stock
 - Privately owned multifamily units
- Analysis of financial soundness of public and multifamily assisted housing
- Physical inspections of HUD housing
 - Uniform Physical Condition Standards (UPCS)
 - Can apply local codes, whichever is more strict



The Landscape of Florida's Public Housing Authorities



PHAs in Florida



97 PHAs in Florida



27,362 Public Housing Units

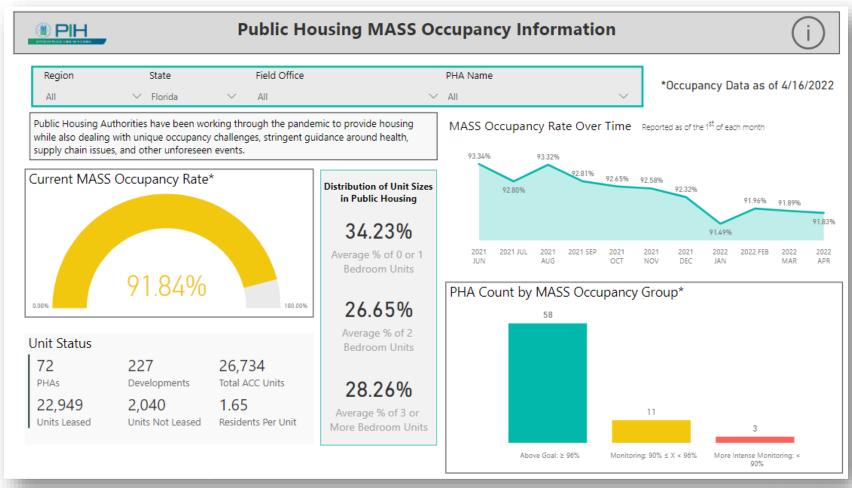


122,621 Housing Choice Vouchers



83% Occupancy Rate (AVERAGE)

Public Housing in Florida



Source: https://www.hud.gov/program offices/public indian housing/programs/ph/PH Dashboard

THE FLORIDA HOUSING COALITION



Public Housing in Florida

52,575 Floridians
live in Public
Housing
22,554 are children

40% of residents are elderly or are a person with a disability

\$13,991: Average household income

\$317: Average monthly rent



Income Snapshot

SSI Benefits and Rent Comparison, 2020

Geography 🌲	HUD 0BR Fair Market Rent	HUD 1BR Fair Market	Average Monthly Benefit	Maximum Affordable Rent (30% of Income)	% Income Needed for 0BR \$ @ FMR	% Income Needed for 1BR \$ @ FMR	# of SSI Benefit Recipients
Florida	911	1027	783	234.9	116%	131%	261,435

Notes: Supplemental Security Income (SSI) provides cash assistance to people who have limited income and are disabled, blind, or age 65 or older. # of SSI Benefit Recipients refers to adults age 18-64 receiving SSI due to disability. Benefit levels are the same for all recipients statewide.

Sources: Social Security Administration, SSI Recipients by State and County, 2020; National Low Income Housing Coalition, Out of Reach: Florida 2020 Archive

Social Security Benefits and Rent Comparison, 2020

	Geography 🌲	HUD 0BR Fair Market 🍦 Rent	HUD 1BR Fair Market Rent	Average Monthly Benefit	Maximum Affordable Rent (30% of Income)	% Income Needed for 0BR @ FMR	% Income Needed for 1BR @ FMR	# of Social Security Retirement Benefit Recipients
ı	Florida	911	1027	1534	460	59%	67%	3,625,364

Notes: Average Monthly Benefit is the county- or state-level average monthly benefit for a retired worker. Statewide FMRs come from the National Low Income Housing Coalition's Out of Reach report and are averages weighted by the number of renters in each county.

Sources: Social Security Administration, OASDI Beneficiaries by State and County, 2020; National Low Income Housing Coalition, Out of Reach: Florida 2020 Archive

Source: UF Shimberg Center for Housing Studies. Special Needs. http://flhousingdata.shimberg.ufl.edu/special-needs



Florida's Affordable Housing Preservation Risk

FHFC Risk

• 15,735 Units

Rural Development Maturing Mortgages

• 1,758 Units

HUD Expiring Rental Assistance

• 13,125 Units

Age of Development

• 30+ Years Old: 67,759 Units

• 15-29 Years Old: 82,683 Units

Total Units at Risk

• 152,270 Units



Preserving Affordability

When the affordability periods end, publicly funded units can become market rate.



Preserving a Public Housing Authority's Affordable Units



Volusia County Community Assistance

Corry Brown

Special Projects Coordinator

110 West Rich Avenue, DeLand, FL 32720

Office: 386-736-5955, ext. 12970

CABrown@volusia.org



Housing & Grants Administration

Mission

"To create and preserve affordable housing for households and families throughout Volusia County."



SHIP LHAP Strategies: 2022-2025

Multi-Family Rental Housing Development and Rehabilitation

• Code: 14, 21

 Provides leverage funds to developers that are constructing or rehabilitating multi-family (ten or more units), affordable and/or workforce rental housing units.

Small Project Rental Housing Development and Rehabilitation

• Code: 14, 20, 21

 Provides financial assistance to non-profit or governmental entities for the creation or preservation of a rental project consisting of one to nine units of affordable and workforce rental housing.

THE FLORIDA HOUSING COALITION

Project Selection

Determine funding, criteria, and eligible applicants

Issue a Notification of Funding Availability

Evaluate applications received

Award by County Council

Conditions and agreements



Application Documents

- Letter of Transmittal
- Project Description and Requested Funding
- Applicant Eligibility
- Organizational Capacity/Management Experience
- Development Rehabilitation Plan
- Project Feasibility
- Market and Project Need
- Tenant Selection and lease up agreement & long-term rental management



Turgot Avenue-New Smyrna Beach





- Acquired and rehabilitated 4 rental units
- Households are 80% or below AMI
- 15-year affordability
- \$126,608 in SHIP funds provided



Julia Street-New Smyrna Beach



- Rehabilitated 4 rental units
- Households are 80% or below AMI
- 15-year affordability
- \$30,000 in SHIP funds provided

Post-Award

- Funds of acquisition and/or rehabilitation secured by a recorded instrument
- Contractor solicitation and award selection
- Environmental review if applicable
- Reimbursement requests





Monitoring & Compliance

During Construction:

- Monthly Reports
- Pre-bid and pre-construction meetings
- Pre-approval of bid and award

Post-Construction:

- Annual rental unit monitoring
- County approval of proposed rent for units
- Annual Rental Compliance Report



Lakeland Housing Authority

Benjamin Stevenson, MPA, MPS, CHAM

President/CEO

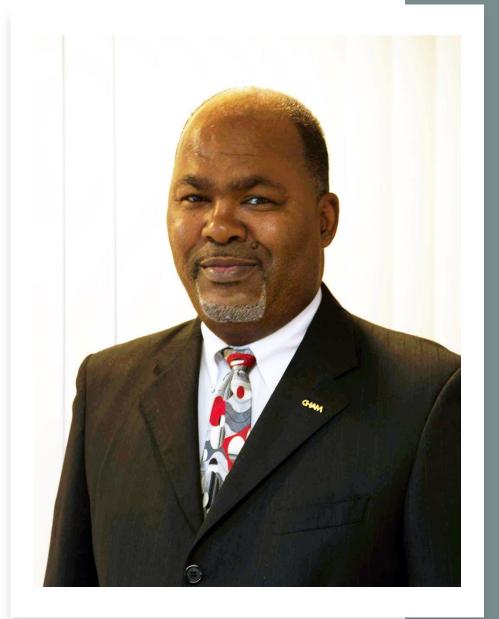
http://LakelandHousing.org

430 Hartsell Avenue, Lakeland, FL 33815

Office: 863-687-2911 Ext. 1021

bstevenson@lakelandhousing.org





Executive Director Experience

- Planning and Development
 - Land use, transportation, community development and affordable housing
 - Worked directly with DCA Secretary Steve Siebert and Senator Hargrett to create the first Front Porch/HOPE VI Set-aside with LIHTC program
- ❖ Belmont Heights Estates
- Hurricane Katrina Recovery Effort
 - HUD Consultant
 - ❖ Lead Consultant/Project Manager on rebuilding of affordable housing in 9th Ward, 7th Ward and Mid-Town
- ❖ Columbia Residential of the Bayou District
 - ❖ Voted Best Affordable Housing Project in the Country
 - ❖ Ended 20 years of Receivership
- Lakeland Housing Authority





Agency Structure

- **❖** PHA Property Management Entity
 - ❖ West Lake Management
 - **❖** Public Housing
 - **❖**Section 8
- **❖** PHA Development Entity
 - ❖ Polk County Housing Developers
 - **♦** CHDO
 - **❖** Lakeland Polk Housing Corporation
 - ❖501c3 with separate Board
- ❖ PHA Real Estate Development Entity
 - **❖** West Lake Realty





Agency Structure

PHA Property Management Entity: West Lake Management

- **❖** Tax Credit Properties
 - ❖Villas of Lake Bonnet
 - Colton Meadows
 - ❖ Renaissance at Washington Oaks
 - Carrington Place
 - ❖The Manor of West Bartow
 - ❖ Twin Lakes Estates I Senior
 - ❖Twin Lakes Estates II Multi-Family
- **❖** Section 8 Voucher Program
- **❖99% Occupancy Rate All Properties**
- **❖ Public Housing Properties**
 - ❖John Wright
 - Cecil Gober Villas
 - **❖** West Lake Apartments
 - ❖ Micro-Cottages at Williamstown







Development Goals

Create more affordable housing opportunities in

Lakeland

Rental and Homeownership



Major Issue

Only 3 units of affordable housing for every 10 families that need affordable housing



AUTHOR

Development Activities

- Micro-Cottages at Williamstown
 - Self Developed and Self Managed
- **❖**Twin Lakes Estates
 - Developer Partner
 - Co-Property Manager
- ❖ 10th Street Townhouses
 - Self Develop
 - ❖ Real Estate Broker
 - Marketing and Sales









Housing Issues

- ♦\$1.9 million left over HOPE VI funds
- Expiring Public Housing Capital Funds
- Severe housing shortage
- Moratorium on multifamily housing development
- Large elderly population
- LHA vacancy rate at less than 1%



- ❖ 24 Duplex style micro-cottage buildings
 - ❖550 square feet
- **❖**40 parking spaces
- **❖**4 village rosewalks
- Community Center
 - ❖952 square feet
- ❖ All 48 units meet UFAS requirement









Micro-Cottages at Williamstown: Key Components

- ❖\$6.7 million development
- Mixture of HOPE VI and Public Housing Capital Fund
- Affordable senior housing community
- Extra wide sidewalks and reinforced earth to allow access by emergency vehicles, maintenance and utility trucks





- **❖** 48 Public Housing Units
- One and two bedroom
- ❖550 square feet
- ❖ Senior Housing age 62 and older
- Preference for veterans









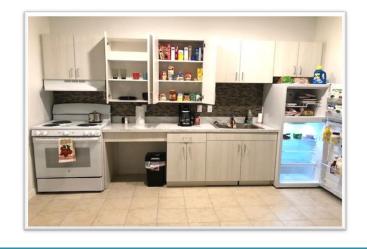


















- Community Center is centrally located
- Healthcare services and consultation available
 LAKELAND







Micro-Cottages at Williamstown: Awards

National Association of Housing and Redevelopment Officials

Award of Merit

Program Innovation – Affordable Housing

Florida Association of Housing and Redevelopment Officials

Best Practice Award HUD Funded – Affordable Housing





Twin Lakes Estates - Phase I



- ❖ 100 units of Senior housing, ages 62+
- Public Housing, Tax Credit, and Section 8
- ❖ 1 and 2 bedrooms





Twin Lakes Estates - Phase I Housing Issues

- Replaces old West Lake Apartments property
- Rehabbed once since 1943
 - *****1982
 - Outdated construction
- Severe housing shortage
- Moratorium on multifamily housing development lifted
- Large elderly population
- ❖LHA vacancy rate at less than 1%



Twin Lakes Estates - Phase I









Twin Lakes Estates - Phase II





Twin Lakes Estates - Phase II

- 132 units of traditional mixed-income affordable housing
- Public Housing, Tax Credit and Section 8
 - 22 one-bedrooms
 - ❖72 two-bedrooms
 - ❖38 three-bedrooms
- ❖ 100% Affordable
- ❖30% of Total Household Income







Twin Lakes Estates - Phase II



Twin Lakes Estates - Phase III

- * 86 units of traditional mixed-income affordable housing
- Public Housing, Tax Credit and Section 8 PBV
 - ❖ 17 one-bedroom
 - 33 two-bedroom
 - ❖ 36 three-bedroom
- ❖ 100% Affordable
 - ❖ 30% of Total Household Income





Tenth Street Townhouses





Tenth Street Townhouses

- 99 units of affordable housing and one clubhouse
- For Sale and Lease Purchase
 - ❖ 38 2-bedroom/2 bath
 - 46 3-bedroom/2 ½ bath
 - ❖ 15 4-bedroom/2 1/2 bath
- Self Developing
 - Private financing





Tenth Street Townhouses

- For Sale to low- to moderate- income
- ❖ 140% AMI
- 3-year Lease Purchase Option
- Policemen, firemen, teachers, nurses, warehouse industry, PHA employees, midlevel managers and professionals
- First Time Homebuyer Counseling
 - Pre- and Post-Purchase
 - English and Spanish
- Down Payment Assistance





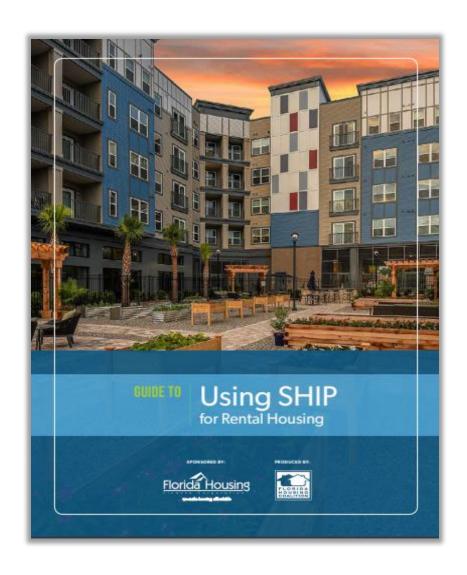
Using SHIP Funds for PHA Rehabilitation Activities



Guide to Using SHIP for Rental Housing

Available on the FHC Website:

https://flhousing.org/wpcontent/uploads/2019/08/Rental-Housing-Guide-FINAL-06.2019-WEB.pdf







Benefits of Working with PHA's

- Serve very low- and low-income persons
- Serve individuals with special needs
 - Check SHIP definition vs federal definition
- Projects remain affordable in perpetuity
- Experienced in income qualifying applicants using 24 CFR part 5.609
- Charge affordable rents
- Monitored by HUD for compliance
- Must maintain units to meet HQS



Using SHIP for Rental

Limited by the Income Set-aside

100% Distribution

- 65% Homeownership Set-Aside
- 10% Admin



25% available for Rental Rehabilitation

*Plus All Program Income



SHIP Requirements

- Minimum 15-year affordability
- 2 years to encumber, 3 years to spend
- Sponsor selection process
- Annual monitoring
 - The LG shall annually monitor and determine tenant eligibility or, to the extent another governmental entity or corporation program provides periodic monitoring and determination, a municipality, county, or local housing financing authority may rely on such monitoring and determination of tenant eligibility.
- Annual Recertification of tenants



SHIP Rent Limits

Maximum Rent on Income Limits Chart

30%	12,060	16,240	20,420	24,600	27,450	29,500	31,500	33,550	Refer	to HUD
50%	17,800	20,350	22,900	25,400	27,450	29,500	31,500	33,550	35,560	37,592
80%	28,500	32,550	36,600	40,650	43,950	47,200	50,450	53,700	56,896	60,147
120%	42,720	48,840	54,960	60,960	65,880	70,800	75,600	80,520	85,344	90,221
140%	49,840	56,980	64,120	71,120	76,860	82,600	88,200	93,940	99,568	105,258

	Rent Limit by Number of Bedrooms in Unit										
	0	1	2	3	4	5					
30%	301	353	510	650	737	813					
50%	445	476	572	660	737	813					
80%	712	763	915	1,057	1,180	1,301					
120%	1,068	1,144	1,374	1,585	1,770	1,951					
140%	1,246	1,335	1,603	1,849	2,065	2,276					



SHIP Rent Calculations

- Affordable rent limits do not limit the amount of rent an owner can receive for a unit, they limit the amount of rent a tenant may pay.
- The amount a tenant "pays" for their share of the rent includes an allowance for tenant-paid utilities. Therefore, the household's PHA utility allowance (if any) must be added to the "tenant portion" before comparing to the SHIP rent limit.

Using Federal Funds for PHA Rehabilitation Activities



CDBG Rehabilitation Summary

CDBG Funds may be used for rehabilitation of residential and non-residential structures.

The CDBG Program can also be used to conduct moderate and substantial rehabilitation but does not have to meet code on the entire home.

CDBG is not subject to a maximum value or maximum per unit investment cap.

CDBG has no requirement that units meet code upon completion of the rehabilitation and has no minimum investment requirement.



HOME Rehabilitation Summary

HOME funds cannot be used in public housing units that receive Public Housing Capital and Operating Funds under section 9 of the 1937 act.

HOME should not be used for minor repairs unless bringing overall units up to applicable codes and standards. HOME funds must meet all applicable state and local housing codes.

In addition, HOME has a minimum investment threshold of \$1,000 per HOME-assisted unit in a project.

HOME may be used with moderate/substantial rehabilitation if the entire home is 100% brought up to code.



CDBG Rental Rehabilitation

- Rental Rehabilitation initiative funds the rehabilitation of vacant/substandard rental units or the conversion of vacant, unoccupied space to affordable and market-rate residential units in traditional downtowns.
- What is substandard housing?
 - Substandard housing is not just housing that's unattractive or outdated. It is housing that poses a risk to the health, safety or physical well-being of occupants, neighbors, or visitors. Substandard housing increases risk of disease, crime, social isolation and poor mental health.

CDBG Rental Rehabilitation Substandard Units

Is dilapidated

Does not have operable indoor plumbing

Does not have a usable flush toilet inside the unit for the exclusive use of a family

Does not have a usable bathtub or shower inside the unit for the exclusive use of a family

Does not have electricity, or has inadequate or unsafe electrical service

Does not have a safe or adequate source of heat

Does not, have a kitchen

Has been declared unfit for habitation by an agency or unit of government



Rehabilitation and Quality Standards

- Improvements should include quality enhancing features such as new cabinets, upgraded countertop materials, exposed ceilings and architectural elements, refinished wood floors or new flooring, upgraded light fixtures, upgraded plumbing fixtures and more.
- There is no minimum or maximum unit size requirement; however, there must be fair and equitable distribution of units, so affordable and market-rate units should be comparable in size, quality and finishes throughout the building.



Rehabilitation and Quality Standards

 At a minimum, housing quality standards established in 24 CFR SEC. 982.401 or locally adopted building and housing code standards and ordinances must be followed, whichever is higher. Applicants are required to complete an asbestos and lead-based paint compliance worksheet to determine the applicability of asbestos and lead-based paint requirements for the project.



Examples of Allowable Activities

Construction and/or rehab of a staircase that benefits the residential units

Installation and/or repair of fire suppression required by code to allow for residential units

Construction and/or rehab of an elevator that benefits the residential units

Construction and/or rehab of parking related to the residential units

Construction and/or rehab of common/entryway space that benefits the residential units



CDBG Rental Rehabilitation

- Rental rehabilitation projects funded with CDBG must meet a national objective by providing affordable housing units for low to-moderate income households.
- At the time of the initial lease, 51% of the units in a structure must be rented to households at or below 80% AMI at HUD Fair Market Rents.
- Affordability requirements are based on the county where a project is located and must be maintained for a five-year compliance period.



CDBG Rental Rehabilitation

- Lead-based paint and asbestos applicants are required to complete a lead-based paint worksheet to determine the applicability of lead-based paint requirements for the project.
- CDBG will pay for the cost of the lead and asbestos survey/inspection.



CDBG Rental Rehabilitation Davis-Bacon Act

- Requires the payment of prevailing wage rates to all laborers and mechanics on certain construction projects in excess of \$2,000 that involve federal funding, such as CDBG.
- Davis-Bacon wages apply to all rental rehabilitation projects with 8+ units.
- Commercial rehabilitation activities, such as roof repair or fire separation upgrades, that take place in the building during the rental rehabilitation project will trigger Davis-Bacon wages for all investment activities.



Questions?



Please complete the evaluation!



Technical Assistance
Hotline: 1-800-677-4548