# The Predevelopment Process Part 1

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Presented by: Florida Housing Coalition Gladys Cook, Director of Resilience and Disaster Recovery Elissa Plancher, Technical Advisor

THE FLORIDA HOUSING COALITION



#### **AFFORDABLE HOUSING CATALYST PROGRAM**

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#### **Catalyst Training Schedule**



The Coalition is Florida's affordable housing training and technical assistance provider.

Hotline: 1-800-677-4548

www.flhousing.org



#### **Your Instructors**



**Gladys Cook** 



Elissa Plancher



## Conference Registration Now Open https://fhc.wildapricot.org/event-4693298

## ANNUAL STATEWIDE HOME MATTERS CONFERENCE AUGUST 29-31 IN-PERSON AT THE ROSEN CENTRE, ORLANDO FL



#### **Webinar Logistics**

- Participants are muted
- Enter your questions in the box in your webinar panel
- This webinar is being recorded and will be available at <a href="https://www.flhousing.org">www.flhousing.org</a>
- A survey will immediately follow the webinar;
   please complete it!



#### **Workshop Overview for Part 1**

- Conceptual Vision
- Organization Capacity
- Site Selection and Acquisition
- Third Party Reports
- Development Team

Part 2 starts with FHFC RFA Process



#### **What Are Your Objectives?**

- Local Government
- Nonprofit Organization
- Developer
- Team Member
- Lender

#### **The Development Process**

- Conceptual vision
- Site Selection
- Programming/Preliminary Design
- Funding Application
- Credit Underwriting
- Funding Award and Initial Closing
- Construction and Lease-Up
- Project Stabilization and Final Closing
- Project Operation and Program Compliance



#### The Four Meetings

Board of Directors

City & County
Housing
Staff

Interview Team Members Your Technical Advisor



#### **Concept Stage**

- What is your mission?
- What type of project is contemplated...
  - Multifamily
  - Single Family
  - Large or Small Scale
  - Urban or Rural
  - Supportive Housing



## Is this Project Within Your Organization's Mission?

- Strategic Plan Goals
- Staff Skillsets
- Board of Directors
- Experience
- Financial Strength



#### What is your Target Market?

- Workforce Housing: <140% AMI</li>
- Low-Moderate Income: <80% AMI</li>
- Very Low Income <50% AMI</li>
- Extremely Low Income <30% AMI</li>
- Seniors: Persons ages 62+
- Farmworkers: 40% of residents are farm laborers





## What is your Target Market?

- Persons with Disabling Condition: See RFA
- Persons with Special Needs: Florida Statute Chapter 420
- Housing for Persons Experiencing Homelessness





# What are your Strengths?

- Strong Staff and Board
- Experience
- Land
- Funding
- Meet community needs
- Opportunities



# CHDO Capacity Checklist

Evaluate your strengths

#### **CHDO Capacity Self-Assessment Tool**

THIS CHECKLIST IS PROVIDED IN WORD SO THAT YOU MAY EDIT AND ORGANIZE AS NEEDED. EVEN THOUGH THIS IS A CHDO SPECIFIC TOOL IT CAN ALSO BE VERY USEFUL AS A TEMPLATE FOR ANY NONPROFIT TO ADAPT TO ITS PREFERRED USE.

This tool combines the regulatory requirements of CHDO qualification with additional questions to help CHDOs determine if they have the capacity to be successful as a developer. It has been provided as a tool to HOME PJs in the <a href="CHDO Toolbox">CHDO Toolbox</a>.

For each of six topic areas, the CHDO regulatory thresholds are provided. If the organization does not meet these thresholds, then it may not be certified as a CHDO regardless of its overall capacity to develop. For this reason, the deficiency column is blacked out for those certification thresholds.

However, if the regulatory thresholds are met, then the organization's success as a CHDO developer may be influenced by the additional questions that indicate capacity to successfully manage housing development activities. If deficiencies are noted, the organization should work on these areas or request TA from the PJ before seeking CHDO project funds.

	Topic/Question	Adequate	Deficiency
1	Organizational Status & Mission		
	Regulatory Thresholds:		
	The nonprofit is organized under State or local laws, as evidenced by:		
	A Charter, OR Articles of Incorporation.		
	It has a tax exemption ruling from the Internal Revenue Service as evidenced by:		
	A 501(c)(3) or (4) Certificate from the IRS or		
	A group exemption letter under Section 905 from the IRS that includes the CHDO.		
	It has among its purposes the provision of low- and moderate-income housing, as evidenced by:		
	Charter, Articles of Incorporation,		
	By-laws, OR		
	Resolutions.		
	Additional Questions:		
	<u>Certificate of Good Standing</u> : Can it deliver a certificate of good standing or other documents from the State?		

## Is There a Need for Your Project?

- Needs Assessments & Market Studies
  - Home Matters Reports
  - Consolidated Plan
- Cost Burden
  - ALICE Report
  - Shimberg Center
  - Consolidated Plan





# Is There a Need for Your Project?

- Homelessness
  - Point-In-Time Count
  - System Performance Measures
- Disaster Recovery
  - Housing for People who have been Displaced



#### The Product is Needed...

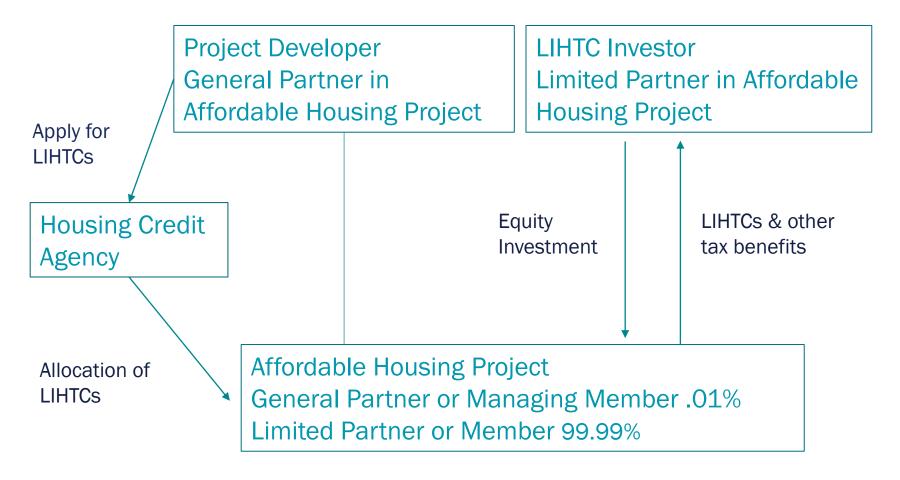


BUT IS
THERE
FUNDING
AVAILABLE?

#### Forming the Legal Structure

- Limited Liability Corporation
- Registered nonprofit organization, 501c3
- Legal entity may be formed for each project
- If non-profit required, nonprofit must have 51% control

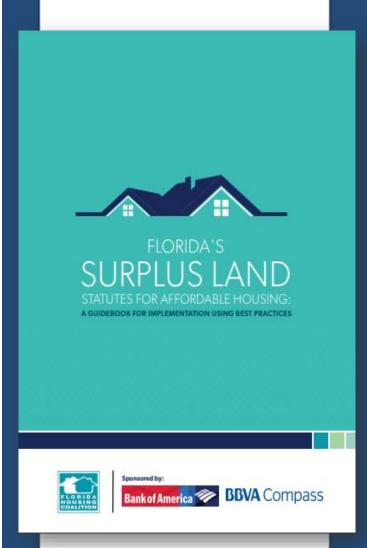
#### Typical Legal Structure for Direct Investment in LIHTC-financed Project





## Site Selection and Evaluation

- The site should match the project concept!
  - Broker listings
  - Seller solicitation
  - Target areas public funding or policy initiatives
  - Riding Around
- Often, the attributes of the site may determine the project!



#### Why is this Property Available?



## **Neighborhood and Community Factors**

- Schools
- Transportation
- Personal Services
  - Shopping, healthcare, daycare
- Public facilities and services
  - Police, fire, EMS
- Proximity to employment
- RFA Proximity and Locational Factors



## **Neighborhood and Community Factors**

- Neighborhood conditions
- QCT or CRA?
- R/ECAP?
- Crime stats
- Investing or divesting?



## **Neighborhood and Community Factors**

- Future Land Use
- Capital Improvements
   Planned





#### **Political Factors**

- NIMBY
- Local Government Support
- Local Government Contribution





#### **Social Factors**

- Will site serve your target demographics?
- Will project costs impede target income levels?
- Is site with proximity to employment of your target
- Is site consistent with Special needs considerations?
  - Transit, accessible neighborhood, access to services



#### **Business Factors**

- Does this project meet your mission?
- Are you ready for real estate development?
- Do you have time to take away from your other activities?
- Does your organization have the skills needed?

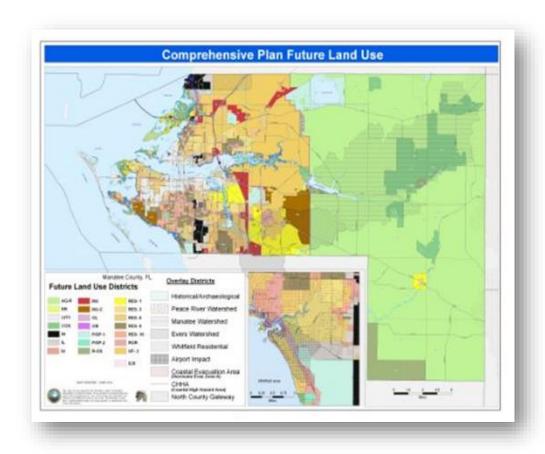
#### **Market Factors**

- Formal Market analysis during Credit Underwriting
- Know your competition
- Know what proposed projects are coming online
- Understand rents and sales prices





#### **Local Requirements**



- Land Use
- Zoning
- Incentives

#### **Land Use and Zoning**

- Comprehensive Plan
  - Future Land Use Element
  - Housing Element
- Zoning
  - Base
  - Overlay
- Buy zoned land, if at all possible



#### **Land Use and Zoning**

- Buy land with existing infrastructure
- Make flow chart of approvals needed
- Land Development Regulations
- Special Concerns
  - Historic Designations
  - Form Based Codes



#### **Zoning and Special Overlays**

- Site configuration
- Density
- Intensity
- Overlays
  - Downtown, attainable, rural village, historic

#### **Subdivision and Platting**

- Lengthy process
- If already laid out, check that utilities are still operational
- May require land use plan change
- Can phase development and not pay for all improvements up front



## **Approvals Requiring Public Input**



- Prepare for NIMBY syndrome
- Talk to local staff
- Community outreach and meetings
- Anticipate issues



#### Infrastructure

- Water, sewer, drainage, power, roads
- City or County provided, if possible
- Engineering can be expensive
  - Frequently under-estimated
- Most funding sources only pay for on-site utilities
- Can use CDBG to bring it to site



### **Permitting**

- Estimate timeframe for reviews
- Ask for expedited review from beginning
- Will need permit ready drawings and permits to complete underwriting process





# Permitting Stages and Fee Requirements

- Informal review
- Site Plan
- Development Order
- Building permits
- Impact fees
- Utility impact and connection fees
- Inspection and re-inspection fees
- Recycling and waste fees



# Incentives: Will They Work for You and are They Practical?

- Density Bonus
- Expedited Permitting
- Zoning Relief
- Fee waivers or mitigation
- Surplus Land
- Lien removal
- Others?



# **Incentives: Will They Work for You and are They Practical?**

At the meeting, ask for what you need or offer what you can.

## **Environmental Factors- Initial Considerations**

- Adjacent Uses- railroad, landfill, drainage, expressway, commercial...
- Infrastructure
  - Availability of utilities to site or in vicinity
  - Paved roads
  - Sidewalks
  - Type of street- arterial, side, connector...
- Views and visibility



# **Environmental Factors- Suitability**

- Soil
  - Type, stability, previous use
- Slope
  - Runoff
- Flood Plain
  - Zone classification, elevation
- Conservation areas
  - Wetlands





### **Endangered Species**



#### **Economic Factors**

- Land Cost per Unit
- Financing Availability
- Impact Fees
- Utility Connection fees, Impact fees, Rates
- Earnest Money
- Special Incentives-Density
- Surplus Land

#### **Density and Land Cost Matrix**

Land Cost/Acre 100,000

Acreage 10

Total Cost 1,000,000

Density	10	12	16	18
Cost/Unit	10,000	8,333	6,250	5,556
Site Work/Unit	10,000	10,000	10,000	10,000
Impact Fees/Unit	<u>15,000</u>	<u>15,000</u>	<u>15,000</u>	<u>15,000</u>
Gross Cost/Unit	35,010	33,345	31,266	30,574



### **Existing Buildings**



- Environmental
  - Asbestos or lead paintpre-1978
- Structural Condition
- Mechanical Systems
- Security
- Paving and Drainage
- Code compliance



#### **Legal Factors**

- Contracts and Contingencies
- Title Search and Report
- Easements
- Closing
- Recording process



#### **Real Estate Acquisition Factors**

- Making the Offer
- Contract
- Title Search
- Closing Process

## Site Selection: Criteria for 9% LIHTC

- Proximity to services
  - Bus stop/rail
  - Grocery store
  - Medical clinic, pharmacy (Elderly)
  - Public or charter school (Family)



## Site Selection: Criteria for 9% LIHTC

- Multi-family Mapping Application (BETA) Program
  - Geographic Areas of Opportunity
  - QCTS, SADDAS & RECAP Areas
  - Limited Development Area
  - Mandatory Distance Requirement Areas



## Site Selection: Criteria for 9% LIHTC

- Utility Infrastructure
  - Ability to Proceed
- Zoning Verification Form
- Site Plan Review Form
- Local Government Contribution
- Ability to Proceed Verification Forms
- Site Plan Approval



#### **Pre-Application Research**

- QAP
- Proximity- points
- DDA
- Areas of Opportunity
- Local Government Preferences
- Who can apply
- What was funded before

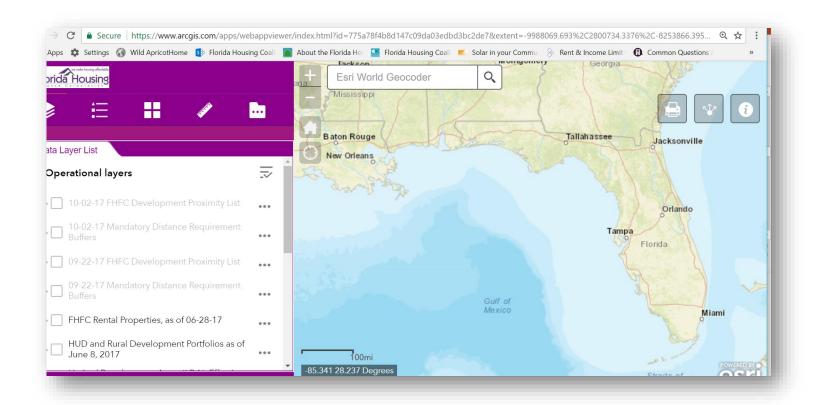


#### **Limitations on Applications**

- Two or Three Factor Areas
  - Income, education employment rates
    - Good
- Difficult Development Area (DDAs)-HUD
  - Bad
- Local Government Areas of Opportunity\*\* (LGAO)
  - Good
- Racially and Ethnically Concentrated Areas of Poverty\*\* (R/ECAP)
  - Bad
- Minimum Distance Areas
- Limited Development Area (LDA)



### **FHFC Beta Mapping Tool**



### **Third Party Reports**

- Survey
- Appraisal
- Environmental
- Capital Needs Assessment
- Market Study
- Asbestos and Lead Testing
- Project Cost Analysis



#### **The Survey**

- Determine Requirements in Funding Sources
- Boundaries
- Legal Description
- Encumbrances
- Easements
- Structures
- Access
- Right of Way



#### **The Appraisal**

- Informal
- Formal
- FHFC requires appraisal for acquisition if PLP funds are used
  - Usually, must use their vendor
- Cost \$4,300-\$8,000

#### **Appraisal Interpretation**

- Market overview
- Improvement Analysis
- Highest and Best Use Analysis
- Marketability and Exposure periods



#### **Valuation Procedures**

- Market rental
- Land value
- Sales Comparables and Income
- Income capitalization
- Reconciliation
  - As a market rental
  - As a restricted property



Value Estimated	Interest Appraised	Estimated Value
As Vacant	Fee Simple	\$340,000
Market, As Is	Leased Fee	\$1,230,000
Market, As renovated	Leased Fee	\$1,940,000
Market, renovated, restricted w SAIL	Leased Fee	\$920,000
Market, As Is, restricted by USDA, RD, HOME, SAIL	Leased Fee	\$990,000
Market, renovated, restricted	Leased Fee	\$1,050,000
Market Value of favorable	Leased Fee	\$1,600,000

#### **The Environmental Review**

- Statutory Requirement
- Phase I, Phase II
- Mitigation
- Timeframe
  - Will need initial and update
- Protected species and actions
- Wetlands
  - Water Management issues



#### **Lead and Asbestos Testing**

- Required for Pre-1978 existing Buildings
- Do testing even if not using federal funds
- Guidance is available

## Market Study: Rental or Owner

- FHFC requires market study for rental and owner projects
  - Must use their vendor
- Cost about \$5,000

### **Market Study Interpretation**

- 1. Site Analysis
  - Exposure and access
- 2. Improvement Analysis
  - Suitable for use
- 3. Regional Analysis
  - MSA pop, growth, costs
- 4. Neighborhood Analysis
  - 3-mile ring
- 5. Apartment market overview
  - # and cost
- 6. Primary Market Area determination
  - 10-mile ring from which 66% to 75% of tenants will come



### **Market Study (continued)**

- 7. Demographic Analysis
  - Pop-in ring
- 8. Rental Estimates
  - Restricted and market
- 9. Unit Mix, unit sizes, amenities relative to competition
  - Given area characteristics
- 10. Impacts on existing affordable inventory
- 11. Average occupancy rate
  - New or existing
- 12. Average absorption rate
  - Lease-up



## **Capital Needs Assessment (CNA) Existing Properties**

- FHFC requires for rehabilitation or preservation projects
- Must use FHFC vendor
- Costs about \$8,000
- Detailed inspection
- Detailed report on needs
- Reserve Analysis is critical

## **Capital (Physical) Needs Assessments**

- Professional written evaluation of property condition
  - Health and safety
  - Accessibility
  - Environmental
  - Remaining useful life of all systems
  - Rehab needed
  - Estimated costs (current)
  - Schedule and cost of future replacements



#### What is in the CNA Report?

- Statement of purpose
- Summary of prior repairs/replacements
- Summary of interview with owner/property manager
- Documents reviewed
  - Statements/reports/REAC/Environmental reports
- Site summary
- Summary of all systems
- Which units were inspected
  - Best to enter every unit (Min sample 25%)
- Photos
- Recommendations and priorities



#### How to Select a Firm for the CNA

- Begin with discussion of needs
- Willingness to tailor report
- How are costs calculated?
- Include green? Energy Efficiency?
- View samples of spreadsheet and narrative
- Request Reserve Fund Analysis

#### **The Development Team**

- Who is your Project Manager?
- Select your vendors and lenders
- Select your co-developer
- Verify licenses and complaints

#### **Assemble Your Development Team**

- Project Manager
- Appraiser/Market Analyst
- Architect/Engineer/ Surveyor
- Co-Developer
- General contractor

- Consultant
- Legal Team
- Financing partners
- Property
   Manager/RE Agent
- Title Company



#### Selecting a Co-Developer

- Step 1: Issue and RFQ
- Step 2: Review their Experience:
  - Is your project what they specialize in?
  - Do they deliver a quality product?
  - What is their reputation?
  - Visit their projects
  - Talk to their clients and funders



#### **Co-Developer Capacity**

#### Resources:

- Do they have appropriate financing? A strong balance sheet?
- Do they have sufficient liquidity?
- Do they have appropriate staffing?
- What other projects are in process?
- Are they well-connected?



#### **Architect**

- Selection Criteria
- Draft Design
- Preliminary Cost Review
- Final design
- Construction Docs and Specs
  - Construction cost estimator
- Bid Package



#### **Engineer**

- Geotechnical
- Civil
- Environmental
- Structural
- Surveyor
  - Tree, boundary, archeological, topographic



#### **General Contractor**

- Selection
  - Open RFP, Qualified/Limited Bidding (RFQ), Negotiated Hiring
    - References
  - HUD regs
- Contract
  - lump sum, cost plus, penalties, bonus
  - Hire construction contract expert

#### **General Contractor**

- Regular, timely communication & meetings
- Legal & financial controls
  - Performance & payment bond
  - Retainage
  - Lien releases/waivers suppliers & subs
  - Warranties

#### **Construction Management**

#### Objectives:

- Scope: Make certain you get what you are paying for
- Schedule: Monitor & respond promptly to changes
- Payment: Make sure everyone gets timely payment

#### Redundancy:

- Architectural supervision
- Lender construction inspections
- Public agency inspections
- Owner's rep, clerk of works or construction manager

#### **Developer Capacity**

- Have they done this before?
- Do they deliver a quality product?
- What is their reputation?
- Do they have appropriate staffing?
- What other projects are in process?



### **Developer Capacity**

- Are they financially sound?
- Do they know the funding rules?
- Are all funding sources committed?
- What is their marketing plan?



# **Successful Partnerships**

- Common mission and objectives
- Nice
- Responsible
- Financially sound
- Experienced
- Available
- Delineate tasks
- Share of proceeds/developer fee/rents



# **Project Feasibility Evaluation**

- Site Selection
- Due Diligence and Contingencies
  - Good faith deposit/option
  - Appraisal
  - Title insurance / lien search
  - Closing date
  - Infrastructure
  - Insurance
  - Taxes
  - Surveys
  - Environmental reviews
  - Market studies
  - Neighborhood location and perception



## **Project Feasibility Evaluation**

- Feasibility Analysis
  - Property/Capital Needs Inspection
  - Proximity to Services
  - Historical?
  - Project Budget
  - Land use/Zoning/NIMBY
  - Financing
  - Timeline
  - Feasibility Analysis
  - Operating Proforma
    - On-going

# **Complimentary Trainings & Resources**

- The Development Process
  - The Development Process- Recording <u>PowerPoint</u> (Dec. 2, 2020)
- FHC Nonprofit Capacity Building Institute (NCBI)
  - Information about the NCBI
  - Survive and Thrive as a Nonprofit <u>Recording</u> <u>PowerPoint</u> (*March 25, 2021*)
  - Enroll in the Institute
    - https://flhousing.org/nonprofit-capacity-2/



# Join Us for Part 2: The Pre-Development Process

Wednesday, April 27 - 10:00 am - 11:30 am

Presenters will cover construction/design, zoning and land uses, budgeting, and the timeframe of the predevelopment process. Learn about the Florida Housing Finance Corporation's Predevelopment Loan Program requirements as the presenters walk through the process for obtaining a loan. This webinar series complements the Affordable Housing Funding Sources webinars.

# Register Here



# Thank you!

